

United States District Court
For the Northern District of California

IN THE UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF CALIFORNIA

13	GARY SNODGRASS,)	No. C 08-3322 MMC (PR)
14	Petitioner,)	ORDER GRANTING MOTION TO
15	v.)	DISMISS PETITION FOR WRIT OF
16	BEN CURRY, Warden,)	HABEAS CORPUS; DENYING
17	Respondent.)	CERTIFICATE OF
			APPEALABILITY
			(Docket No. 24)

On July 9, 2008, petitioner, a California prisoner currently incarcerated at the California Men's Colony in San Luis Obispo, California, and proceeding pro se, filed the above-titled petition for a writ of habeas corpus pursuant to 28 U.S.C. § 2254, challenging a 2006 decision by the California Board of Parole Hearings ("Board") to deny parole. Thereafter, the Court granted respondent's motion to dismiss the petition as a "mixed" petition that contained both exhausted and unexhausted claims. Petitioner then filed an amended petition ("AP"), from which he deleted his unexhausted claims.

Now pending before the Court is respondent's motion to dismiss the AP on the ground such petition fails to present a cognizable claim for federal habeas corpus relief. Petitioner has not filed an opposition thereto.

BACKGROUND

In 1982, in the Superior Court of Contra Costa County (“Superior Court”), petitioner was found guilty of second degree murder. He was sentenced to a term of fifteen years to life in state prison. The conviction was affirmed on appeal; petitioner did not seek review from the California Supreme Court.

Petitioner’s twelfth parole suitability hearing, which is the subject of the instant petition, was held on December 27, 2006. At the conclusion of the hearing, the Board, after having reviewed the facts of the commitment offense, petitioner’s social and criminal history, his employment, educational and disciplinary history while incarcerated, and his mental health reports, found petitioner was not yet suitable for parole and would pose an unreasonable risk of danger to society or threat to public safety if released from prison. (AP Ex. BB (Parole Hearing Transcript) at 70-77.)¹

After he was denied parole, petitioner filed a habeas petition in the Superior Court, challenging the Board’s decision. In an opinion issued December 18, 2007, the Superior Court denied relief, finding the Board properly applied state parole statutes and regulations to find petitioner unsuitable for parole, and that some evidence supported the Board’s decision. (Pet. Ex. 1.) Petitioner next filed a habeas petition in the California Court of Appeal; the Court of Appeal summarily denied the petition on March 21, 2008. (Pet. Ex. 2.) Petitioner then filed a petition for review in the California Supreme Court; the petition was summarily denied on June 11, 2008. (Pet. Ex. 3.)

Petitioner next filed the original petition herein, claiming the decision to deny parole violated his right to due process because (1) the decision was not based on “some evidence” that petitioner remained an unreasonable risk of danger to public safety if paroled, (2) the Board relied on the unchanging facts of the commitment offense, (3) the Board applied a sub rosa anti-parole policy of finding the facts underlying every murder conviction to be sufficiently egregious that no individual convicted of murder could qualify for parole, and

¹Unless otherwise noted, all references herein to exhibits are to exhibits submitted by petitioner in support of the original petition and the AP.

1 (4) the California courts, when reviewing petitioner's state habeas petitions, should have
2 applied a less deferential standard of review to the Board's decision than the "some
3 evidence" standard.

4 Subsequently, the Court granted respondent's motion to dismiss claims 3 and 4 as
5 unexhausted. Petitioner then filed the instant AP, choosing to proceed solely with claims 1
6 and 2.

7 DISCUSSION

8 A federal district court may entertain a petition for a writ of habeas corpus "in behalf
9 of a person in custody pursuant to the judgment of a State court only on the ground that he is
10 in custody in violation of the Constitution or laws or treaties of the United States." 28 U.S.C.
11 § 2254(a).

12 As noted, petitioner claims the Board's decision to deny parole violated petitioner's
13 federal constitutional right to due process because the decision was not supported by some
14 evidence that petitioner at that time posed a danger to society if released, but, instead, was
15 based solely on the unchanging circumstances of the commitment offense. Respondent
16 moves to dismiss the AP on the ground that petitioner's claims are not cognizable in federal
17 habeas corpus. For the following reasons, the Court will grant the motion to dismiss.

18 Under California law, prisoners serving indeterminate life sentences, like petitioner
19 here, become eligible for parole after serving minimum terms of confinement required by
20 statute. In re Dannenberg, 34 Cal. 4th 1061, 1078 (2005). Regardless of the length of time
21 served, "a life prisoner shall be found unsuitable for and denied parole if in the judgment of
22 the panel the prisoner will pose an unreasonable risk of danger to society if released from
23 prison." Cal. Code Regs. tit. 15 ("CCR"), § 2402(a). In making the determination as to
24 whether a prisoner is suitable for parole, the Board must consider various factors specified by
25 state statute and parole regulations. In re Rosenkrantz, 29 Cal. 4th 616, 654 (2002); see CCR
26 § 2402(b)-(d). When a state court reviews a Board's decision denying parole, the relevant
27 inquiry is whether "some evidence" supports the decision of the Board that the inmate poses
28 a current threat to public safety. In re Lawrence, 44 Cal. 4th 1181, 1212 (2008).

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1 Federal habeas corpus relief is unavailable for an error of state law. Swarthout v.
2 Cooke, 131 S. Ct. 859, 861 (per curiam) (2011). Under certain circumstances, however, state
3 law may create a liberty or property interest that is entitled to the protections of federal due
4 process. In particular, while there is “no constitutional or inherent right of a convicted
5 person to be conditionally released before the expiration of a valid sentence,” Greenholtz v.
6 Inmates of Nebraska Penal & Corr. Complex, 442 U.S. 1, 7 (1979), a state’s statutory parole
7 scheme, if it uses mandatory language, may create a presumption that parole release will be
8 granted when, or unless, certain designated findings are made, and thereby give rise to a
9 constitutionally protected liberty interest. See id. at 11-12. The Ninth Circuit has determined
10 California law creates such a liberty interest in release on parole. Cooke, 131 S. Ct. at 861-
11 62.

12 When a state creates a liberty interest, the Due Process Clause requires fair procedures
13 for its vindication, and federal courts will review the application of those constitutionally
14 required procedures. Id. at 862. In the context of parole, the procedures necessary to
15 vindicate such interest are minimal: a prisoner receives adequate process when “he [is]
16 allowed an opportunity to be heard and [is] provided a statement of the reasons why parole
17 was denied.” Id. “The Constitution,” [the Supreme Court has held], “does not require
18 more.” Id.; see Pearson v. Muntz, No. 08-55728, --- F.3d ---, 2011 WL 1238007, at *5 (9th
19 Cir. Apr. 5, 2011) (“Cooke was unequivocal in holding that if an inmate seeking parole
20 receives an opportunity to be heard, a notification of the reasons as to denial of parole, and
21 access to their records in advance, that should be the beginning and end of the inquiry into
22 whether the inmate received due process.”) (alterations, internal quotation and citation
23 omitted).

24 In the instant action, petitioner has never maintained that he was denied an
25 opportunity to speak at his hearing and contest the evidence against him, that he was denied
26 access to his record in advance, or that he was not notified of the reasons why parole was
27 denied. Rather, the arguments raised by petitioner in both the original petition and AP
28 pertain solely to the sufficiency of the evidence on which the Board relied, and whether the

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1 state courts properly applied the “some evidence” standard. As Cooke clearly forecloses
 2 such claims, petitioner has failed to present a constitutionally cognizable claim for the denial
 3 of due process. Consequently, the motion to dismiss the AP will be granted. See Pearson,
 4 2011 WL 1238007, at *5 (reversing district court’s pre-Cooke grant of habeas relief on
 5 petitioner’s “some evidence” claim; finding no further due process inquiry required because
 6 petitioner had never argued he was not provided the procedures set forth in Cooke).²

CERTIFICATE OF APPEALABILITY

8 A certificate of appealability will be denied with respect to petitioner’s claims. See 28
 9 U.S.C. § 2253(c)(1)(a); Rules Governing Habeas Corpus Cases Under § 2254, Rule 11
 10 (requiring district court to issue or deny certificate of appealability when entering final order
 11 adverse to petitioner). Specifically, petitioner has failed to make a substantial showing of the
 12 denial of a constitutional right, as he has not demonstrated that reasonable jurists would find
 13 the Court’s assessment of the constitutional claims debatable or wrong. Slack v. McDaniel,
 14 529 U.S. 473, 484 (2000).

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22 ²Further, the transcript of the 2006 parole hearing shows petitioner received at least
 23 the process found by the Supreme Court to be adequate in Cooke. Specifically, the record
 24 shows the following: petitioner chose not to be represented by counsel at the hearing (AP Ex.
 25 BB at 4:23-6:16); petitioner was provided in advance of the hearing with copies of the
 26 documents reviewed by the Board and also submitted additional documents for the Board’s
 27 review (id. at 9:19-11:10); the Board read a summary of the commitment offense into the
 28 record, and discussed with petitioner the circumstances surrounding his commission of the
 offense, as well as his personal background, his feelings about the commitment offense and
 his insights into his behavior, petitioner’s achievements and disciplinary record while
 incarcerated, the mental health reports prepared for the hearing, and petitioner’s plans if
 paroled (id. at 15:16-64:13); petitioner made a statement advocating his release (id. at 68:8-
 69:7); petitioner received a thorough explanation as to why the Board denied parole (id. at
 70-77).

CONCLUSION

For the reasons stated above, the Court orders as follows:

1. Respondent's motion to dismiss the AP is hereby GRANTED.
2. A certificate of appealability is hereby DENIED.

This order terminates Docket No. 24.

The Clerk shall enter judgment in favor of respondent and close the file.

IT IS SO ORDERED.

DATED: April 21, 2011

Maxine M. Chesney
MAXINE M. CHESNEY
United States District Judge